

## Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00  
NSAE-00 NSCE-00 SSO-00 ICAE-00 INRE-00 PM-05 H-01  
INR-10 L-03 PA-01 SP-02 SS-15 ACDA-12 CPR-01  
HA-05 ARA-10 EA-10 NEA-10 /122 W  
-----115026 050308Z/15

O 050220Z APR 78

FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 0457  
INFO AMEMBASSY BONN IMMEDIATE  
AMCONSUL CAPE TOWN IMMEDIATE  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY GABORONE PRIORITY  
AMEMBASSY LAGOS PRIORITY  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY LUSAKA PRIORITY  
AMEMBASSY MAPUTO PRIORITY  
AMEMBASSY OTTAWA IMMEDIATE  
AMEMBASSY PARIS IMMEDIATE  
AMEMBASSY PRETORIA PRIORITY

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 01232

CAPE TOWN FOR EMBASSY

CAPE TOWN PLEASE PASS TO AMB MCHENRY

E.O. 11652: GDS  
TAGS: PORG, SF, WA  
SUBJECT: NAMIBIA: CONTACT GROUP MEETING APRIL 4

REF: (A) SECTO 03079, (B) CAPE TOWN 0651, (C) USUN 1211,  
(D) STATE 83701, (E) CAPE TOWN 626,  
(F) USUN 1144, (G) USUN 1217

1. SUMMARY. CONTACT GROUP MET AM APRIL 4 TO DISCUSS  
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THE FOLLOWING ITEMS CONCERNING NAMIBIA: RESPONSE TO SWAPO ON WALVIS BAY; PARTICIPATION IN KAPUUO FUNERAL SERVICES; TALKING POINTS ON SWAPO "TAKE-OVER PLAN"; AND SCENARIO FOR SECURITY COUNCIL CONSIDERATION OF NAMIBIA. END SUMMARY.

2. WALVIS BAY AND SWAPO:

PER NILES/GRAHAM TELCON, MISOFF UPDATED FOR CG APRIL 4  
US PROPOSAL ON A RESPONSE TO SWAPO ON WALVIS BAY AS  
FOLLOWS:

-- IN ANSWER TO SWAPO'S QUESTION TO US ON WALVIS BAY,  
- US NOW PREPARED TO RESPOND TO SWAPO USING LANGUAGE  
- GIVEN IN PARA 2 REF A AS AMENDED REF B; HOWEVER, US  
- WOULD MAKE IT CLEAR TO SWAPO THAT, IN CONTEXT OF  
- SWAPO'S ACCEPTANCE OF OVERALL PROPOSALS, US WOULD  
- BE WILLING TO MAKE PUBLIC STATEMENT ONLY "AT AN  
- APPROPRIATE TIME" WITH RESPECT TO ONGOING DIPLO-  
- MATIC ACTIVITY.

-- US HAD AGREED ON THIS STRATEGY AT HIGHEST LEVELS  
- AND HAD INFORMED FL AND NIGERIA THAT US PREPARED  
- TO MOVE AHEAD. US HOPED OTHER FOUR WOULD JOIN US  
- IN THE APPROACH TO SWAPO BUT, IN ANY CASE, US WAS  
- PREPARED TO MOVE ALONE.

3. FOUR SAID THAT ADDITION OF WORDS "AT AN APPROPRIATE  
TIME" WENT FAR TOWARD MEETING THEIR CONCERNs OF YESTER-  
DAY (REF C). THEY WERE STILL CONCERNED, HOWEVER, THAT  
AN INITIAL PRIVATE RESPONSE TO SWAPO WOULD LEAK  
TO SOUTH AFRICANS, THUS CREATING RISK OF UNDERMINING  
WHATEVER CHANCES EXISTED FOR SAG ACCEPTANCE OF PROPO-  
SALS. FOUR TOYED BRIEFLY WITH IDEA OF LETTING US  
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PROCEED UNILATERALLY. CANADA AND UK EXPRESSED DISCON-  
TENT WITH US LACK OF PRIOR CONSULTATION ON THIS MATTER.  
IN THE END, HOWEVER, FOUR SEEMED TO FIND LITTLE VIABLE  
ALTERNATIVE TO JOINING US INITIATIVE, ALBEIT WITH  
MISGIVINGS. FOUR WILL SEEK TO RECEIVE INSTRUCTIONS ON  
THIS POINT IN TIME FOR NEXT CG MEETING AT 11:00 APRIL 5.  
US SIDE PROMISED TO HOLD OFF ANY APPROACH TO SWAPO  
UNTIL THAT TIME. ON ENDING DISCUSSION ON THIS POINT,  
UK HOPED WASHINGTON WOULD REFLECT ON POSSIBILITY OF  
INFORMING SAG OF OUR RESPONSE TO SWAPO. UK RECOGNIZED,  
HOWEVER, THAT FIVE "HAVE IN THE PAST GIVEN SAG PRIVATE  
ASSURANCES" WITHOUT INFORMING SWAPO.

4. KAPUUO FUNERAL SERVICES:  
CONTACT GROUP AGREED THAT EACH MEMBER OF THE CAPE TOWN  
FIVE SHOULD DECIDE WHETHER TO PARTICIPATE IN THE KAPUUO  
FUNERAL SERVICES AND AT WHAT LEVEL. THE CANADIANS  
ADVISED THAT THEY HAD DECIDED NOT TO ATTEND.

5. TALKING POINTS ON SWAPO "TAKE-OVER PLAN":  
CONTACT GROUP AGREED TO DEPARTMENT'S POSITION (REF D)  
THAT

CAPE TOWN FIVE SHOULD USE ON "IF ASKED" BASIS ONLY  
TALKING POINTS CONSISTING OF POINTS C AND D OF PARA 5  
OF REF F PRECEDED BY STATEMENT PROPOSED IN PARA 2 OF  
REF E.

6. CONTACT GROUP'S FINAL TOPIC OF DISCUSSION WAS  
SCENARIO FOR SECURITY COUNCIL CONSIDERATION OF NAMIBIA.  
NONE OF THE FIVE HAD RECEIVED COMMENTS FROM CAPITALS  
REGARDING UKUN DISCUSSION PAPER ON STRATEGY IN THE  
SECURITY COUNCIL (REF G), SO CG DISCUSSED TIMING ONLY.  
BOTH UK AND CANADA EXPRESSED INITIAL HESITATION ABOUT  
PROCEEDING TO SECURITY COUNCIL IN ABSENCE OF REACTIONS  
FROM EITHER SWAPO OR SOUTH AFRICA. WE RESPONDED THAT  
EARLY SECURITY COUNCIL CONSIDERATION WOULD BE NECESSARY  
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TO MAINTAIN MOMENTUM AND TO EXERT PRESSURE ON SWAPO AND  
SOUTH AFRICA FOR FAVORABLE RESPONSE TO WESTERN FIVE  
PROPOSAL. FRANCE EXPRESSED FIRM CONVICTION THAT MATTER  
SHOULD BE TAKEN TO SECURITY COUNCIL PRIOR TO SPECIAL  
SESSION. IN RESPONSE TO US INSISTENCE THAT SECURITY  
COUNCIL CONSIDERATION BEGIN ON OR ABOUT APRIL 10, CG

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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 01232

CAPETOWN FOR EMBASSY

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AGREED TO PROPOSE TO CAPITALS FOLLOWING SCENARIO:

- (A) APRIL 10: WESTERN FIVE TRANSMIT TO SECURITY  
COUNCIL PRESIDENT'S LETTER REQUESTING MEETING ON NAMIBIA  
AND TEXT OF PROPOSAL FOR CIRCULATION TO SC MEMBERS.

- (B) APRIL 11 OR 12: INFORMAL CONSULTATIONS.

- (C) LATER IN WEEK OF APRIL 10: FORMAL SECURITY  
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COUNCIL MEETINGS COMMENCE.

7. CG PLANS TO DISCUSS TIMING AND STRATEGY OF  
SECURITY COUNCIL CONSIDERATION FURTHER AM APRIL 5.  
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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Copy:** SINGLE  
**Draft Date:** 05 apr 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**TAGS:** PORG, SF, WA, US, UK, CA, SWAPO  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014